# Application from the Chief Constable of Leicestershire to City of Leicester Council for an order prohibiting a public procession under S13 Public Order Act 1986.

# **INTRODUCTION**

This document sets out the grounds upon which I am applying for the prohibition of processions in Leicester City centre (within the boundaries of the Leicester City Unitary area) from 00:01hours on Friday 8<sup>th</sup> October 2010 until 23:59 hours on Sunday the 10<sup>th</sup> October 2010. I base this on a comprehensive assessment of the following;

- That the English Defence League (EDL) and Unite Against Fascism (UAF) have notified my Force of their intention to conduct processions in Leicester on Saturday 9<sup>th</sup> October 2010. I have reasonable grounds to believe that acts of serious disorder are likely to occur and that I will be unable to prevent this through the application of powers granted to me under Section 12 of the Public Order Act 1986.
- Experience of similar events nationally has led not only to serious disorder occurring in the vicinity of such processions but has affected community cohesion.
- Current information indicates that approximately 5,000 protesters are likely to attend Leicester on this date and cause disproportionate disruption to the life of the community.

#### LOCAL BACKGROUND

Leicester is perceived to be the most ethnically diverse community outside of London and is likely to be the first plural city in the UK before 2020. Over 26% of the school population within the city are Muslim. The city includes 32 mosques and 118 Muslim organisations. In some of the city's wards over 90% of the resident population are from black minority ethnic groups.

Leicester has managed to maintain good community cohesion over the past 30 years but intelligence shows that there are a number of threats that may undermine this. One example of this is highlighted by the number of Islam phobic hate crimes doubling in Leicester over the last twelve months from 21 reported cases to 42. Muslim communities in Leicester are geographically concentrated and reside in some of the most deprived areas of the city.

# **COMMUNITY INTELLIGENCE**

A comprehensive intelligence and threat assessment has been completed independently and with partner agencies that indicates a "MAJOR THREAT" to public order in Leicester. Illustrated below is just a small amount of the material that is available in the public domain that demonstrates the scale of the threat posed by this event and the potential impact of a procession on the community of Leicester.

A number of videos have appeared on 'YouTube' that claim to be from the EDL. They have been referred to my officers by members of the community for assessment of criminality. This material widely publicises the March on the 9<sup>th</sup> October. An example includes an emotive presentation of Leicester and is accompanied with words that support the EDL ethos. Members of the community assert that this material is misleading and divisive.

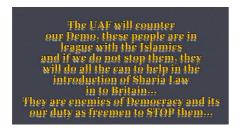
# Screen shots and links to various videos purporting to be from the EDL.

Look at what Britian is coming to? Do you want your children to be forced to live in an Islamic Britian?WE HAVE TO MAKE A STAND I WILL GO TO PRISON OR EVEN DIE FOR THE SAKE OF MY CHILD'S FUTURE! WHO IS WITH ME?

#### Link

http://www.youtube.com/watch?v=hBS6UIKzMY8

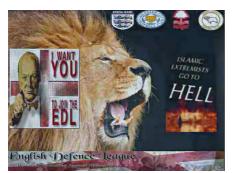
Below are screen shots from other video's supporting / advertising the EDL march





http://www.youtube.com/watch?v=4N8LGhBRMSc&NR=1

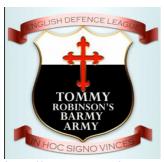
In the screen shot below there is a notable association with East Midland's football clubs with logos displayed in the top right hand corner of the image.



http://www.youtube.com/watch?v=93O BS2xlNs&feature=fvst

The image below states in Latin "with this as your standard you shall have victory". There are images of key UAF supporters with a soundtrack of "\*\*\*\* You" playing over the top. It is entitled as follows:-

EDL - A message to UAF and SWP.

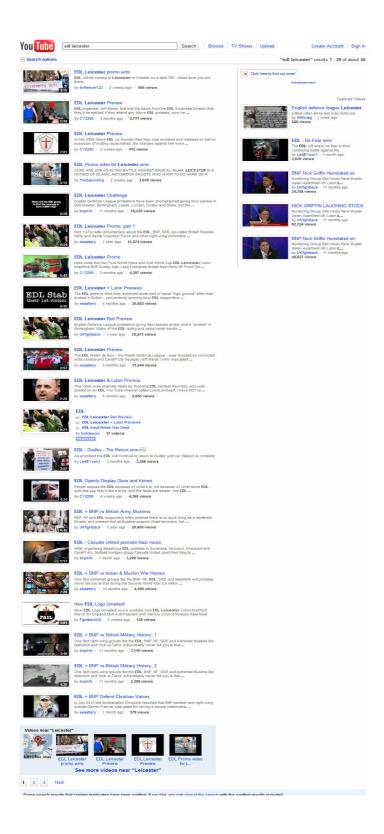


http://www.youtube.com/watch?v=WFyrL26u4oc

Intelligence dated the 8<sup>th</sup> September 2010 indicates that the EDL intend to come to Leicester and attack a mosque before marching into the Highfields area which represents the highest resident population of the Muslim community. This reflects previous intentions of EDL processions, such as that within Leicester, where actions were targeted to cause disruption to the Muslim community by provoking serious public disorder.

# Screen shots and links purporting to be from Counter EDL organisations

Many of the counter videos to the EDL march appearing on websites such as 'Youtube' are associated with the UAF. Although the majority of EDL videos are aimed at the wider community with an anti Islamic message the counter EDL videos are aimed specifically at the EDL and its membership. Most are making the links between the members of EDL and their association with extreme right wing organisations such as BNP and Combat 18 and associating them with Nazi insignia and gestures. The screen shot below shows the extent of videos associated around the event, the majority of which have an anti-EDL message.



# **UAF** information in the public domain

Previously UAF have mustered national support and have been supported by a number of organisations some of which are drawn from the extreme left wing. This has been added to by a local campaign by them to recruit local people including those from Hindu and Sikh communities to counter protest.

A UAF planning meeting at the local Adult Education Centre was disrupted on Thursday 9<sup>th</sup> September 2010 by 2 EDL members resulting in the arrest of both EDL members for assault and public order offences.

### Information provided by local community members

An extensive consultation process has been ongoing since the announcement by the EDL that they intended to protest in Leicester. This has been conducted across a hugely diverse range of groups and communities. Independent Advisory groups have been convened and the overwhelming feedback received, thus far, clearly shows that a procession is likely to trigger serious disorder and divisions between communities.

A group calling itself the Muslim Defence League (MDL) or Muslim Defence Force (MDF) have indicated their intention to counter protest and attract young asian males to engage in violent confrontation.

The video asserts that the EDL visit towns and cities around the country. The visits are normally accompanied by attacks on Mosques and Muslim women and children.

Muslim Defence Force (MDF) ( UAF) <a href="http://www.youtube.com/watch?v=quEuwLsLb-8">http://www.youtube.com/watch?v=quEuwLsLb-8</a>

# **Information provided by Al Aqsa**

Al Aqsa is a locally based, large active Muslim organisation. Emails have been distributed under the name "Friends of Al Aqsa" which have referred to the activities of the EDL as 'obscene', 'racist' and 'racist hooliganism' and have been intended to rally opposition to the march.

# <u>DISCUSSIONS WITH 'ORGANISERS' OF GROUPS INTENDING TO PROTEST</u>

Officers from my Force are currently in an ongoing dialogue with the representatives of the EDL, UAF and other counter protesting groups.

On 17<sup>th</sup> September 2010, initial discussions have been held with the EDL which confirmed their intention to march. They estimate an attendance of 2,500.

National experience shows that whilst the EDL utilise a tactic of putting forward a police liaison official this person often is unable to speak on behalf of the wider group and thereby secure their compliance during procession or assembly. The EDL have provided a short email expressing their intention to process. The email is lacking in detail with regards the applicant's intent. No address is given.

# **FACTORS SUPPORTING A PROCESSION**

Articles 9, 10 and 11 of the Human Rights Act afford protection for individuals and groups on the grounds of religion, freedom of expression, and assembly. These are qualified rights. (Public authorities may place such restrictions as are necessary in democratic society for the protection of public order (Article 9) or the prevention of

disorder or crime (Articles 10 and 11.)) Public authorities have a duty under the Act not to prevent, hinder or apply unreasonable indirect restrictions on peaceful protests and to take reasonable measures to protect peaceful protests in certain circumstances. The articles place a responsibility on us to facilitate peaceful protest and expression.

The written applications from both the EDL and the UAF made no mention of an intention to create disorder or divide the community.

Although the stated intentions of the EDL are peaceful the experience elsewhere evidences that extreme elements are attracted to these events and act as a trigger for the commission of serious acts of disorder.

# **FACTORS AGAINST A PROCESSION**

S13 of the Public Order Act 1986 states that a Chief Officer may apply to the Council of a District for an order prohibiting a procession where circumstances existing in the District mean that powers under Section 12 would not be sufficient to prevent serious public disorder.

To be effective a Section 12 Notice needs to be given to the persons organising or taking part in the procession. In this case it is expected that no one individual will identify themselves as responsible for the whole of a group of protestors therefore practically preventing the application of the law.

Experience also shows that it is extremely difficult to impose conditions spontaneously on a large number of people.

It also seems to me from the evidence described above that the potential for public disorder is so great that even if conditions under S12 could be communicated they would not prevent serious public disorder.

Therefore I have given careful consideration to my powers under section 12(1) Public Order Act 1986 and do not believe that placing additional restrictions on organisers or representatives would reduce the risk of serious public disorder.

The risk of serious public disorder is as follows. My professional assessment of the evidence gathered indicates that the EDL's presence in Leicester will create division and provoke a violent reaction within the local community. This will undermine all that has been done in the recent past to retain community cohesion within Leicester City and the surrounding areas. Although the EDL publicly presents itself as being against extremism, in reality previous protests have witnessed provocative behaviour, including anti Islamic chanting, the targeting of Asian businesses and the abuse of ethnic minority groups. There is also local intelligence which suggests that a local mosque will be attacked. The decision to hold the event in Leicester is seen by community leaders as being profoundly insulting.

The railway station is situated near the central mosque and community leaders have voiced considerable concern regarding the potential for conflict.

Section 71 of the Race Relations Act 1976 (as amended by the Race Relations (amendment) Act 2000) places a duty on public authorities to promote racial equality. An Equality Impact Assessment (EIA) has been drafted in relation to the impact of the procession planned by the EDL and the counter procession by UAF. The assessment is the subject of ongoing review. It concludes that, in the context of Leicester, where wards close to the city centre have upwards of 90% Muslim households, that allowing a procession by the EDL is likely to provoke a violent reaction and will not promote equality of opportunity and good race relations. Indeed it is liable to have the opposite effect and damage community relations. The EIA reinforces my application to request a ban of procession.

I am aware of the freedoms of expression, thought and assembly enshrined in Articles 9, 10 and 11 of the Human Rights Act. I am also aware that these are qualified rights that may be subject to restrictions if necessary in a democratic society. I am of the view that the prohibition of the procession is necessary in the particular circumstances of this case.

Dated this	day of September 2010
Cianad.	
Signed:	
Simon Cole	
Chief Constable Leicestershire Cons	stabulary